## Personnel & Compensation Highlights

Compensation up 3.6% overall

Funding provided for meritbased step increase

"R" Step added to the end of pay scale

\$0.7 million set aside for competitive salary adjustments

No across-the-board pay increase provided

A net increase of 2.1 full-time equivalents (FTEs) with no impact to the General Fund

Health insurance premiums are expected to increase by 5.0% in FY 2012

Adjustments to premium costs sharing ratios continued in FY 2012 saving \$0.6 million

- All Funds total compensation for City staff increases by 3.6% (total compensation for the General Fund increases by \$7.0 million or 3.9%). The main driver of this is the \$3.3 million budgeted for the merit-based step provided to employees in FY 2012 and the continued cost of the merit-based step approved in the FY 2011 budget. The budgets for retirement and healthcare also increase on a net basis.
- Employees eligible on a merit basis for a step increase will receive salary increases ranging from 2.3% 5.0 % of salary.
- The budget also provides funding to add a step (R Step) to the pay scale to enable employees at the end of the scale to receive a pay increase if warranted by performance.
- Recent salary benchmarking surveys and analysis of the City's salary structure recommend adjustments to the City's pay scales in order to make them more fair and regionally competitive. The proposed budget sets aside \$0.7 million in funds for the first year of a three year program to implement competitive pay adjustments.
- There will be no across-the-board pay increase for City employees for the fourth straight year.
- The City workforce increases by 2.1 full-time equivalents (FTEs) on a net basis, but the proposed budget includes 2.5 new special revenue funded positions so it holds level overall staffing levels funded by General Fund revenue as required by City Council guidance.
- The total number of FTEs in FY 2011 remains well below (-4.6%) peak FY 2009 levels.
- Healthcare insurance premiums are expected to increase by 5.0% for plans under both Kaiser Permanente and United Healthcare.
- The budget proposes continuing the previously announced policy of gradually increasing the minimum employee share of health insurance premiums. Adjustments to premium cost sharing ratios will save the City \$0.6 million in FY 2012.
- For employees hired before July 1, 2010 the employee share of health insurance premium costs will increase by 3% to a minimum of 16%. New employees and those hired after July 1, 2010 will continue to pay a minimum 20% share.
- No healthcare plan design changes are being proposed.

## Personnel & Compensation Highlights

Employees to contribute a 1% minimum to the employee share of the City supplemental benefit, resulting in a savings of \$1.6 million

Proposed 1 percentage point increase in Police Officer and Firefighter pension contributions

\$1.8 million budgeted for unfunded retiree healthcare and life insurance liabilities (OPEB)

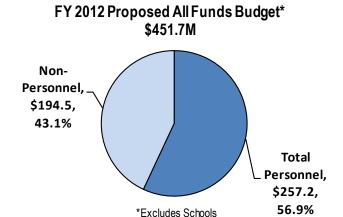
- The retiree health insurance subsidy annual maximum of \$3,120 will remained unchanged in FY 2012.
- The budget proposes a 1% minimum in the employee share of the cost of the City supplemental retirement benefit resulting in a savings to the City of \$1.6 million. General Schedule employees currently contributing 2% or 4% of salary towards their retirement as a result of their hire date will continue to do so.
- The budget also proposes a 1 percentage point increase in Police Officer and Firefighter pension contributions.
- The living wage will continue to be frozen at the FY 2009 level of \$13.13/hour.
- The budget continues to fund the multi-year plan to address unfunded liabilities for future benefits to City employees after retirement. The FY 2012 Proposed Budget provides \$1.8 million in new funding in FY 2012 to the Other Post Employment Benefit Trust Fund (OPEB) towards the City's future OPEB obligations.

#### **Personnel Budget**

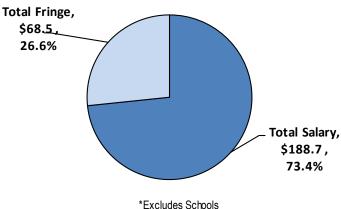
Personnel expenditures account for about 57% of the All Funds budget

Of the \$257.2 million personnel budget, \$188.7 million, or 73%, is for salaries. And about \$68.5 million, or 27%, is for fringe benefits.

Retirement and Healthcare are the biggest drivers of the fringe benefit costs.
Retirement accounts for almost half of the fringe benefit costs, and healthcare almost 29%.







\*Includes Life Insurance; Worker's Compensation; Clothing/Care Allowance; Unemployment; Recruitment; & Long Term (LT) Disability

### **Personnel Budget**

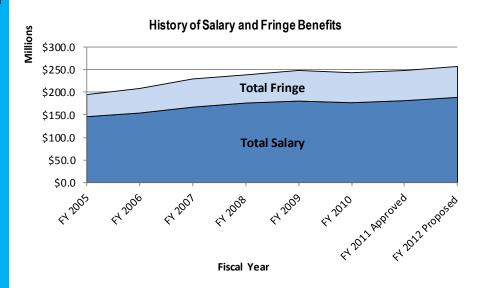
Total compensation increases by \$9.0 million, or 3.6%. The budget for salaries increases by \$7.4 million (4.1%) and total fringe benefits increases by \$1.6 million (2.4%).

All Funds Budget in millions (Excludes Schools)

	,			
	FY 2011	FY 2012	\$Change	%Change
Title	Approved	Proposed	FY11/12	FY11/12
Total Salary	\$181.3	\$188.7	\$7.4	4.1%
<u>Fringe</u>				
FICA	12.9	13.3	\$0.4	2.9%
Retirement	32.9	33.8	\$1.0	3.0%
Health	19.3	19.5	\$0.2	0.9%
Other*	1.9	1.9	\$0.0	2.6%
Total Fringe	67.0	68.5	\$1.6	2.4%
Total Personnel	\$248.3	\$257.2	\$9.0	3.6%

\*Includes Group Life; Workers Compensation; Clothing/Car Allowances; Unemployment; Recruitment; LT Disability

The cost for fringe benefits has been rising in conjunction with increases for salaries. Salaries rise in FY 2012 due to the cost of the merit-based step provided to employees.



### Personnel Budget

\$3.7 million is budgeted for turnover savings, a decrease of \$0.7 million from the FY 2011 turnover savings amount

#### **Turnover Savings**

In FY 2010, the City budgeted \$5.9 million for vacancy factor savings and saved an additional \$1.4 million by unfunding positions. The FY 2010 Approved Budget eliminated 119 funded positions though, many of which were vacant. By eliminating funded vacant positions, City departments found it difficult in FY 2010 to meet their vacancy savings target.

In FY 2011, the City revamped the way it factored for vacancy savings. An overall turnover rate of approximately 2% was applied city-wide. A turnover rate was not applied to departments with less than 4 employees. Medium size departments, those with 4 – 180 employees, experienced a turnover rate of 2.0%. A rate of 1.2% was applied to all public safety departments because they historically experience less turnover. Finally, large departments were given a rate of 2.5%.

The FY 2012 Proposed budget modifies slightly how turnover rates are applied to departments. The overall turnover rate being applied to departments is 1.8%, which is a slight decrease from the prior year. The rates being applied to departments are based less on the size of a department and more on turnover experience in FY 2010 and FY 2011

By further refining the turnover savings methodology, the City will accrue savings in a way that more accurately reflects the true savings the City experiences from vacancies. The result of this process is a calculation of turnover savings that is more strategic and fair to departments.

### City Workforce by Fulltime Equivalent (FTE)

During FY 2011 the City has added a net of 14.4 FTEs over the amount approved in the FY 2011 Budget. Of these mid-year additions, 14.0 FTEs are funded with Special Revenues resulting in a net General Fund impact of 0.4 FTEs.

The 12.0 new FTEs for the Fire Department represent positions funded through the federal SAFER grant. The additional FTEs will assist the Department achieve 4-person minimum staffing on engines at four fire stations.

(1.00 FTE represents a position working full-time at 80 hours per pay period. FTE's that are less than 1.00 represent a position that works less than full-time hours.)

FTE Summary	y FY 2011 Mid-Year FTE Changes									
	FY 2011 Positions Posit		Positions	FY 2011	Change					
	Approved	Adeded	Deleted	Amended	#	%				
Full-time	2,324.0	15.0	0.0	2,339.0	15.0	0.6%				
Part-time	166.8	0.0	(0.6)	166.2	(0.6)	-0.4%				
Approved Overhire	35.0	0.0	0.0	35.0	0.0	0.0%				
Total FTE	2,525.8	15.0	(0.6)	2,540.2	14.4	0.3%				

#### FY 2011 Mid-Year FTE Changes

Additions	
Fire Department	
Fire Fighter I*	12.0
Department of Community & Human Services	
Residential Counselor*	1.0
T&ES	
Potomac Yard Project Manager*	1.0
BRAC Coordinator	1.0
Total Additions	15.0
Reductions	
Department of Community & Human Services	
Outreach Prevention Specialist	(0.6
Total Reductions	(0.6
Total FY 2011 Mid-Year FTE Changes	
Net Additions/(Reductions)	14.4

Special Revenue Funded Positions

**Net General Fund Impact** 

14.0

0.4

<sup>\*</sup>Position is funded with Special Revenues

### City Workforce by Fulltime Equivalent (FTE)

In the FY 2012 Proposed Budget FTEs increase by 2.1, or 0.2%.

Per City Council guidance, the budget holds level overall staffing funded by General Fund revenues.

## Positions added to the budget include:

- 4.0 positions in the Police Department and General Services related to the new Police Facility;
- 1.0 position is added to General Services to work on fleet services activities
- 2.0 in T&ES are special revenue funded and will assist with stormwater and sanitary sewer projects;
- 0.5 in Code Enforcement to restore a Records Clerk position which is also Special Revenue funded;
- 0.8 to restore various positions in Recreation that were previously unfunded

Additional details on each new position can be found in individual department's budget text.

FTE Summary FTE Changes from FY 2011 - FY 2012 Proposed								
	FY 2011	Positions	Positions	FY 2012	Ch	ange		
	Amended	Adeded	Deleted	Approved	#	%		
Full-time	2,339.0	7.0	(5.0)	2,341.0	2.0	0.1%		
Part-time	166.2	1.3	(1.2)	166.3	0.1	0.1%		
Approved Overhire	35.0	0.0	0.0	35.0	0.0	0.0%		
Total FTE	2,540.2	8.3	(6.2)	2,542.3	2.1	0.2%		

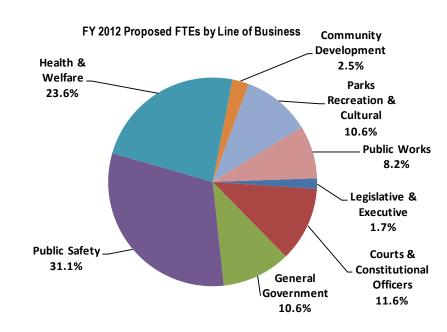
#### FTE Changes FY 2011 - FY 2012 Proposed

Additions	
General Services	
APD Facility Property Manager	1.0
APD Facility Systems Technician	1.0
Fleet Services Management Analyst	1.0
Police Department	
Special Police Officer (for APD Facility security)	2.0
T&ES	
Inspector I*	1.0
Civil Engineer I*	1.0
Code	
Records Clerk*	0.5
RPCA	
Recreation Leaders	3.0
Total Additions	8.3
Reductions	
Sheriff	
Director	-1.0
Caseworker	-1.0
Caseworker	-1.0
Secretary	-1.0
Library	
Library Associate I	-1.0
Department of Community & Human Services	
Therapist	-0.5
Therapist	-0.3
Residential Counselor	-0.1
RPCA	
Equipment Maintenance Specialist	-0.3
Total Reductions	-6.2
Total FTE Change FY 2011 - FY 2012	
Net Additions/(Reductions)	2.1
Special Revenue Funded Postions	2.5
Net General Fund Impact	-0.4
*Position is funded with Special Revenues	

ıdget 8-7

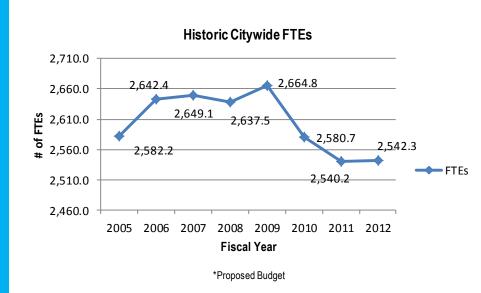
## City Workforce by Line of Business

In the FY 2012 Proposed Budget about 55% of total FTEs work in the Public Safety and Health & Welfare lines of business.



The City's total number of FTEs increased by 3.2% from FY 2005 – FY 2009. This increase was followed by a 4.7% decrease in FTEs over the next two years (FY 2010 and FY 2011) as a result of the economic downturn.

FY 2012 Proposed FTEs remain below levels experienced in prior years.



### City Workforce Totals from FY 2010 – FY 2012 Proposed

In the FY 2012 Proposed budget total FTEs remain below FY 2010 levels by 38.4 FTEs.

To	otal FTEs		
	Amended FY 2010	Amended FY 2011	Propoed FY 2012
Legislative & Executive			
City Council	14.0	14.0	14.0
City Manager	10.0	10.0	10.0
City Attorney	14.0	14.0	14.0
City Clk & Clk of Council	4.0	4.0	4.0
Subtotal	42.0	42.0	42.0
		12.0	12.0
Courts & Constitutional Offi 18th Circuit Court	13.0	13.0	13.0
Clerk of Court	23.0	22.0	22.0
Commonwealth's Attorney	29.0	27.0	27.0
Court Services Unit	10.2	9.5	9.5
Law Library	1.0	1.0	1.0
Registrar of Voters	6.6	6.6	6.6
Sheriff	218.0	219.0	215.0
Subtotal	300.8	298.1	294.1
General Government			
Office of Communications	14.8	13.5	13.5
Finance	91.5	90.5	90.5
General Services	66.0	67.0	70.0
Human Rights	5.5	5.5	5.5
Human Resources	22.6	21.0	21.0
ITS	43.0	42.0	42.0
Internal Audit	2.0	2.0	2.0
OMB	11.0	11.0	11.0
Real Estate	14.0	15.0	15.0
Subtotal	270.4	267.5	270.5
	2.0	207.10	2.0.0
Public Safety	400.0	440.0	445.0
Police	462.0	413.0	415.0
Fire	252.0	272.0	272.0
Code	72.6	49.0	49.5
Emergency Communications		55.0	55.0
Subtotal	787.6	789.0	791.5
Health & Welfare			
DCHS	593.6	582.9	582.1
Health	17.6	18.5	18.5
Subtotal	611.2	601.4	600.6
Community Development			
Housing	17.0	17.0	17.0
Planning & Zoning	49.5	47.5	47.5
Subtotal	66.5	64.5	64.5
Parks, Recreation & Cultura	<u>I</u>		
Parks, Recreation & Cultural Historic Alexandria	<u>I</u> 26.8	26.0	26.0
		26.0 76.4	26.0 75.4
Historic Alexandria	26.8		
Historic Alexandria Library	26.8 80.4	76.4	75.4
Historic Alexandria Library Rec Parks & Cltrl Actvt's Subtotal	26.8 80.4 189.2	76.4 168.3	75.4 168.8
Historic Alexandria Library Rec Parks & Cltrl Actvt's Subtotal  Public Works	26.8 80.4 189.2 296.3	76.4 168.3 270.7	75.4 168.8 270.2
Historic Alexandria Library Rec Parks & Cltrl Actvt's Subtotal	26.8 80.4 189.2	76.4 168.3	75.4 168.8

### City Workforce Approved Changes for FY 2012 Proposed

The FY 2012 Proposed Budget includes an increase of 2.1 FTEs, however there is no net impact to the General Fund as a result of offsetting FTE reductions and some new positions being substantially funded by Special Revenues.

	EV 0044	EV 00	140 B	Change in FTE's			
	FY 2011	· '					
	Amended	Full-	Part-	Over-	Total		o FY 12
	FTE's	Time	Time	Hire	(FTE)	#	%
Legislative & Executive							
City Council	14.0	1.0	13.0	_	14.0	_	_
City Manager	10.0	10.0	-	_	10.0	_	_
City Attorney	14.0	14.0	_		14.0		
City Clk & Clk of Council	4.0	4.0	_		4.0		
Subtota		29	13.0		42.0		-
		23	10.0	_	42.0	<del>-</del>	_
Courts & Constitutional O							
18th Circuit Court	13.0	13	-	-	13.0	-	-
Clerk of Court	22.0	22	-	-	22.0	-	-
Commonwealth's Attorney	27.0	26	1	-	27.0	-	-
Court Services Unit	9.5	9	1	-	9.5	-	-
Law Library	1.0	1	-	-	1.0	-	-
Registrar of Voters	6.6	6	1	-	6.6	-	_
Sheriff	219.0	215	_	-	215.0	(4.0)	(1.8%)
Subtota		292	2.1	-	294.1	(4.0)	(1.3%)
						( - /	( )
General Government Office of Communications	13.5	13	1		13.5		
				-		-	- 0.00/
Finance	90.5	86	5	-	90.5	-	0.0%
General Services	67.0	70	-	-	70.0	3.0	4.5%
Human Rights	5.5	5	1	-	5.5	-	-
Human Resources	21.0	21	-	-	21.0	-	-
ITS	42.0	42	-	-	42.0	-	-
Internal Audit	2.0	2	-	-	2.0	-	-
OMB	11.0	11	-	-	11.0	-	_
Real Estate	15.0	15	_	-	15.0	_	_
Subtota	l 267.5	265.0	5.5	-	270.5	3.0	1.1%
Public Safety							
Police	413.0	407	2	6	415.0	2.0	0.5%
			2	Ü	272.0		0.5 /6
Fire	272.0	272	- ,	-		-	4.00/
Code	49.0	31	1	18	49.5	0.5	1.0%
Emergency Communications		55	-	-	55.0	-	100.0%
Subtota	l 789.0	765.0	2.5	24.0	791.5	2.5	0.3%
Health & Welfare							
DCHS	582.9	519	63	-	582.1	(0.9)	(0.1%)
Health	18.5	11	8	-	18.5	-	-
Subtota		530.0	70.6	-	600.6	(0.9)	(0.1%)
Community Development							
Housing	17.0	17	_	_	17.0	_	-
Planning & Zoning	47.5	40	1	7	47.5		
Subtota		57.0	0.5	7.0	64.5	-	-
		37.0	0.5	7.0	04.5	-	-
Parks, Recreation & Cultur	<u>ral</u>						
Historic Alexandria	26.0	16	10	-	26.0	-	0.0%
Library	76.4	54	21	-	75.4	(1.0)	(1.3%)
Rec Parks & Cltrl Actvt's	168.3	128	41	-	168.8	0.5	0.3%
Subtota		198.0	72.2	-	270.2	(0.5)	(0.2%)
						(5.5)	()
Public Works							
Transp & Envir Svc's	207.0	205	-	4	209.0	2.0	1.0%
Subtota	1 207.0	205.0	-	4.0	209.0	2.0	1.0%
<b>Grand Total</b>	2,540.2	2,341	161	35	2,542.3	2.1	0.1%

### City Workforce Vacancies

As of January 2011 there are 173 funded full and part-time positions vacant city-wide

173 vacancies equates to a city-wide vacancy rate of approximately 6.8%

Of the 173 vacant positions, 107 have been approved for hiring by the City Manager and are in the process of being filled. Departments have not requested to fill the remaining 66 vacant positions at this time.

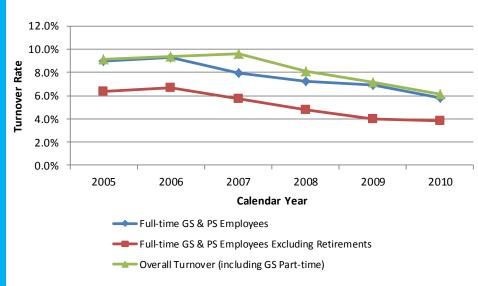
#### City-wide Vacant Positions as of January 2011

City-wide Vacant Positions as of January 2011								
	% of							
	Approved FTEs	<b>Total Vacancies</b>	Approved					
1			FTEs Vacant					
Legislative & Executive								
City Council	14.0	0	-					
City Manager	10.0	0	- 7.40/					
City Attorney City Clerk & Clerk of Council	14.0 4.0	1 0	7.1%					
Total Legislative & Executive	42.0	1	2.4%					
Courts & Constitutional Officer		•	2.170					
18th Circuit Court	13.0	0	-					
Clerk of Court	22.0	0	-					
Commonwealth Attorney	27.0	2	7.4%					
Court Services Unit	9.5	1	10.5%					
Law Library	1.0	0	-					
Registrar of Voters	6.6	0	1 00/					
Sheriff	219.0	<u>4</u> 7	1.8%					
Total Courts & Const. Ofcrs. <b>General Government</b>	298.1	1	2.3%					
Communications & Public Information	ti 13.5	0	_					
Finance	90.5	9	9.9%					
General Services	67.0	5	7.5%					
Human Resources	21.0	0	-					
Human Rights	5.5	0	-					
Information Technology Services	42.0	2	4.8%					
Internal Audit	2.0	0	-					
Office of Management & Budget	11.0	1	9.1%					
Real Estate	15.0	2	13.3%					
Total General Government	267.5	19	7.1%					
Public Safety								
Fire	272.0	13	4.8%					
Office of Building & Fire Code Adr		2	4.1%					
Emergency Communications	55.0	15	27.3%					
Police	413.0	9	2.2%					
Total Public Safety	789.0	39	4.9%					
<u>Health &amp; Welfare</u> Community & Human Services	582.9	50	10.1%					
Health Department	18.5	59 1	5.4%					
Total Health & Welfare	601.4	60	10.0%					
Community Development	001.1	00	10.070					
Housing	17.0	1	5.9%					
Planning & Zoning	47.5	2	4.2%					
Total Community Development		3	4.7%					
Parks, Recreation & Culture	04.0	<b>U</b>	4.1 70					
Historic Alexandria	26.0	3	11.5%					
Library	76.4	16	21.0%					
Recreation, Parks & Cultural Activ		13	7.7%					
Total Recreation & Culture	270.7	32	11.8%					
Public Works								
Transportation & Environ Svc's	207.0	12	5.8%					
Total Public Works	207.0	12	5.8%					
Grand Total	2,540.2	173	6.8%					
	,							

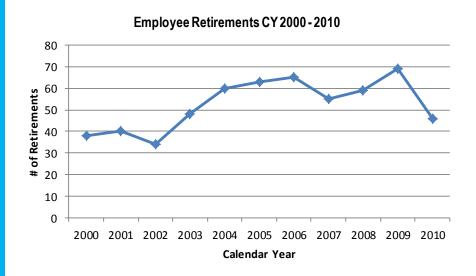
## City Workforce Turnover and Retirements

Overall turnover rates have declined since CY 2007. In CY 2010 overall turnover was 6.2%, a decline of 1.0% from CY 2009.

#### **Historic Citywide Full-Time Employee Turnover**



A total of 46 employees retired from city service in CY 2010, a decline of 33% from the prior year. The decrease in retirements reverse the prior two-year trend of increases.



# Compensation & Classification Study: Overview

The City's objective of the Classification & Compensation Study was to "create systems that are aligned with the market, allow flexibility for job leveling and meet workforce needs, and are transparent to employees."

The FY 2012 Proposed Budget sets aside \$0.7 million to fund the first year of a three year program to implement pay adjustments in order to provide a fair, regionally competitive salary structure for employees.

In FY 2009, the City retained the services of Towers Watson (formerly Watson Wyatt Worldwide) to conduct several audits, studies and reviews of the City's classification, compensation and performance management systems. Watson Wyatt focused on the following areas:

- Position Classification and Compensation Review
- Compensation Philosophy Review
- Benchmarking City Benefits
- •Pay for Performance
- Benchmarking City salaries for General Salary and Public Safety positions

Major findings included:

- · City's compensation philosophy needed updating
- Benchmarking process need major revisions
- Replace the current Classification System with a new competency based "whole job" system
- Realign the City's pay scales as well as review and address a variety of pay issues (i.e., promotional policy and pay compression in the Public Safety ranks).
- Consider revamping the City's Performance Management System

Actions carried out to date include:

- The City's compensation philosophy has been updated
- A new competency based "whole job" classification system has been implemented.
- A new performance management system is being utilized for certain employee groups
- At the City's request Towers Watson evaluated the City's pay scales to determine
  market comparability and has recommended options for the City to align its pay
  scales with market data in order to provide employees with a fair, regionally
  competitive salaries.
- The FY 2012 Proposed budget sets aside \$0.7 million in funds for the first year of a three year program to implement pay adjustments to be competitive with neighboring jurisdictions.

# Implementation of the Competency Based Classification System

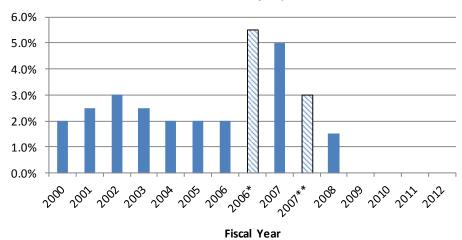
Towers Watson found that the City's classification system was outdated and beyond its useful life. The study recommended the implementation of a Competency Based Classification System which is based on a model, focused on identifying all of the elements of a job. This is called a "whole job" classification system. They system slots all City jobs into seven Job Families and six levels. Every job has six core competencies which are measurable patterns of behaviors, knowledge and skills which contribute to the City's organizational performance. The City is implementing the new classification system in FY 2011 at an annual cost of \$400,000. The FY 2012 Proposed budget includes funds for these adjustments to continue as part of the base budget.

The chart to the right shows the recent history of acrossthe-board salary adjustments given to City employees since 2000.

For the fourth year in a row the operating budget does not include an across-the-board pay increase.

The FY 2012 Proposed budget does include funding for a merit-based step increase for qualified employees, and sets aside \$0.7 million to implement the first year of competitive pay adjustments.

#### Across-the-Board Salary Adjustments



\*During FY 2006, all sworn Public Safety employees received a 5.5% salary adjustment based on the results of a consultant survey. General Schedule employees received a 2.5% adjustment during this year.

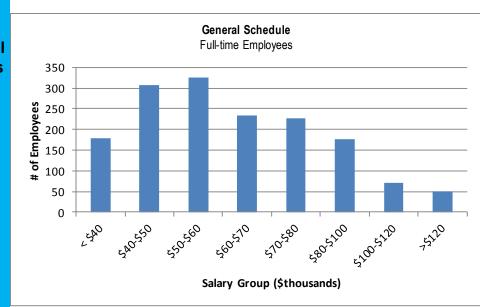
\*In FY 2007, City Council approved a total salary adjustment of 5% (3% COLA and 2% MRA). Public Safety employees were only given a 3.0% adjustment.

In FY 2009 a one-time \$500 pay supplement and one-time 2% longevity pay supplement for top-of-grade employees was given in lieu of an across-the-board salary adjustment.

The table to the right shows the average salary (as of January 1, 2011) of City employees.

	Average Salary as of 1/1/2010
General Schedule (FT)	\$63,633
Public Safety (FT)	\$70,219
General Schedule (PT)	\$21,723

About 52% of full-time General Schedule employees earn less than the average salary of all General Schedule employees (\$63,633). About 7.7% earn more than \$100,000.



A little more than half of all sworn Public Safety employees earn less than the average salary of that group (\$70,219). About 6.3% earn more than \$100,000.



## Employee Compensation – Retirement

FICA payments by the City increase by \$0.37 million (2.9%) in the FY 2012 Proposed Budget due to funding for the merit-based step.

Retirement costs for the City are budgeted at \$33.8 million in the FY 2012 Proposed Budget, a \$0.9 million increase from the prior year.

The City Manager's budget proposes a 1% minimum in the employee share of the cost of the City supplemental retirement benefit, as well as a 1 percentage point increase in Police Officer and Firefighter pension contributions.

Details on the City's and employees' retirement contribution rates can be found on the following page.

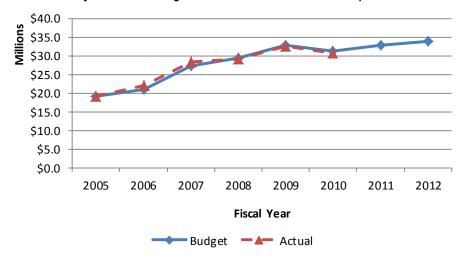
#### **Federal Insurance Contributions Act (FICA)**

This represents the City share of Social Security and Medicare tax. The \$13.3 million budgeted in FY 2012 is equivalent to the share that employees also pay. The CY 2011 maximum earnings cap remains at the CY 2010 level of \$106,800, so earnings above this amount will not be taxed for Social Security, but are still subject to Medicare.

#### Retirement

The FY 2012 proposed retirement budget represents the contribution that the City pays towards employee retirement plans. The chart below shows actual retirement costs from FY 2005 – 2010 and the budgeted costs for retirement from FY 2005 – 2012 Proposed. The chart on the following page details the planned contribution rates the City and employees pay.

#### City Retirement Budget and Costs FY 2005 - FY 2012 Proposed



## Employee Compensation – Retirement

Retirement contribution percentages by the City and employees vary based on the type of retirement plan and an employee's hire date.

The table to the right shows the FY 2011 Approved and FY 2012 Proposed retirement contribution rates.

In the current fiscal year, General Schedule employees' contribution rates for retirement vary from 0% to 6% depending on when an employee was hired.

The FY 2012 Proposed budget would require all General Schedule employees to pay a minimum 1% share of the City Supplemental retirement benefit. Contribution rates for those employees already contributing 2% - 4% would not further increase.

The FY 2012 Proposed budget increases Police Officer and Firefighter pension contributions by 1 percentage point.

	FY 2011			FY 2012 Proposed			
	Total				Total		
		Employee	Retirement		Employee	Retirement	
Employee Type Based on Hire Date	City Share		Contributions	City Share	Share	Contributions	
Full-Time General Government Hired Pre-FY	, ,						
2010							
VRS	12.78%	0.00%	12.78%	12.78%	0.00%	12.78%	
City Supplemental <sup>1,4</sup>	6.47%	0.00%	6.47%	6.26%	1.00%	7.26%	
Total	19.25%		19.25%	19.04%	1.00%	20.04%	
Full-Time General Government Hired FY 2010							
VRS	12.78%	0.00%	12.78%	12.78%	0.00%	12.78%	
City Supplemental <sup>2</sup>	4.47%	2.00%	6.47%	5.26%	2.00%	7.26%	
Total	17.25%		19.25%	18.04%	2.00%	20.04%	
		2.0070	10.2070	10.0170	2.0070	20.0170	
Full-Time General Government Hired FY 2011							
VRS <sup>3</sup>	8.78%	4.00%	12.78%	8.78%	4.00%	12.78%	
City Supplemental	4.47%		6.47%	5.26%	2.00%	7.26%	
Total	13.25%	6.00%	19.25%	14.04%	6.00%	20.04%	
1000	10.2070	0.0070	10.2070	11.0170	0.0070	20.0170	
Part-Time General Government Hired Pre FY							
2010							
VRS	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
City Supplemental <sup>4</sup>	6.47%	0.00%	6.47%	4.26%	1.00%	5.26%	
Total	6.47%		6.47%	4.26%	1.00%	5.26%	
Part-Time General Government Hired Post FY							
2011							
VRS	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
City Supplemental	4.47%	2.00%	6.47%	5.26%	2.00%	7.26%	
Total	4.47%	2.00%	6.47%	5.26%	2.00%	7.26%	
Deputy Sheriff's/ERTs/Fire Marshals Hired							
Pre FY 2011							
VRS	12.78%	0.00%	12.78%	12.78%	0.00%	12.78%	
Supplemental <sup>4</sup>	9.82%	0.00%	9.82%	9.89%	1.00%	10.89%	
Total <sup>5</sup>	22.60%	0.00%	22.60%	22.67%	1.00%	23.67%	
Deputy Sheriff's/ERTs/Fire Marshals Hired FY							
2011							
VRS	8.78%	4.00%	12.78%	8.78%	4.00%	12.78%	
<u>Supplemental</u>	9.82%	0.00%	9.82%	10.89%	0.00%	10.89%	
Total <sup>5</sup>	18.60%	4.00%	22.60%	19.67%	4.00%	23.67%	
Publice Safety (Fire/Police)							
Pension <sup>6</sup>	21.93%	7.20%	29.13%	23.28%	8.20%	31.48%	
<u>Disability</u>	3.65%		4.45%	4.35%	0.80%	5.15%	
Total	25.58%		33.58%	27.63%	9.00%	36.63%	

<sup>&</sup>lt;sup>1</sup>In FY 2011, for employees hired before July 1, 2009 (FY 2010) the 2% employee share of the City supplemental rertirement benefit is paid for by the City.

Subsequent to adoption of the FY 2011 budget, City Council passed a resolution requiring all new employees (those hired after July 1, 2010) hired into VRS-covered positions to pay 4% of the employee share. The City will continue to pay 1% for a total of 8.78% of salary. Contibutions by new employees are expected to result in a savings to the City of approximately \$120,000-\$140,000 in FY 2011. Savings will increase in future years as additional new employees are hired.

<sup>4</sup>The FY 2012 Proposed Budget proposes a 1% minimum increase in the employees share of the cost of the City Supplemental retirement plan. This proposal would increase the total retirement contribution for employees hired before July 1, 2009 from 0% to 1%.

<sup>5</sup>This contribution includes VRS and the City Supplemental Plan plus a defined contribution amount to equal the Sworn Fire & Police FY 2008 contribution rate of 22.35%. This rate has not changed as the Sworn Fire & Police rate change due to actuarial assumptions.

<sup>6</sup>Begining in FY 2010 the City allocated expenses for pension plan management through a pension administration recover fee. This fee results in a 0.4% increase to the City contribution for the Sworn Fire & Police pension plan. The FY 2012 Proposed budget increases Police Office and Firefighter pension contributions by 1%.

<sup>&</sup>lt;sup>2</sup>As of FY 2010, General Salary employees hired on or after July 1, 2009 will pay 2% into the supplemental retirement system. This does not include employees who are Deputy Sheriffs, Fire Marshals, or ERTs.

<sup>&</sup>lt;sup>3</sup>In FY 2010 the Virginia General Assembly enacted changes to the VRS that allows localities to decide whether to have new employees pay part of the 5% employee share. Since the 1980's the employee share has been paid for by the City.

## Employee Compensation – Health

Health care budgeted costs increase in the FY 2012 Proposed budget by \$0.18 million, or 0.9%.

The FY 2012 Proposed Budget continues the previously announced policy of gradually increasing the minimum employee share of health insurance premiums to 20% by FY 2013.

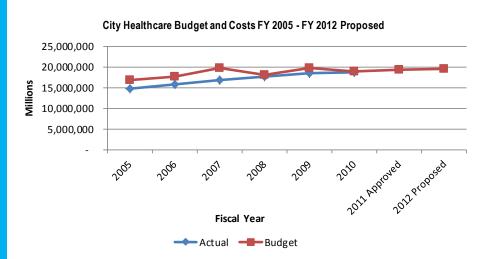
In FY 2012, City employees hired before July 1, 2010 would contribute a minimum of 16% of the cost of healthcare premiums, an increase of 3% from the prior year.

The 3% cost shift results in a savings of approximately \$0.6 million in FY 2012.

New employees and those hired after July 1, 2010 will pay a minimum 20% share.

#### Healthcare

Healthcare represents the share that the City pays for employee healthcare benefits. The chart below shows actual healthcare costs from FY 2005 – FY 2010, and the budgeted amount for healthcare from FY 2005 – FY 2012 Proposed.



#### **Employee Cost Sharing**

In prior years, the City paid 100% of the HMO premiums for employees. In FY 2007 it was decided that employees should share at least 10% of the premium costs, by phasing in increases over 3 years.

In FY 2011 the City commenced a plan to gradually increase employees' minimum share of premium costs to 20% by FY 2013. City Council approved a 3% cost shift as part of the FY 2011 Approved budget, resulting in an increase of current employees' share premium costs from 10% to 13%. New employees (those hired on or after July 1, 2010) began paying a minimum of 20% immediately. The FY 2012 Proposed budget recommends continuing the gradual increase in employees' share of premium costs for those not already paying 20%. This would result in an increase of 3%, resulting in a minimum employee share of 16%, for employees hired before July 1, 2010.

#### **Containing Healthcare Cost Growth**

By adjusting the premium cost sharing rates the City is able to maintain a 5.1% overall growth rate in healthcare costs over the next three years. Furthermore, anticipated increases in future years would result in costs becoming unsustainable for the City if ratios are not adjusted.

## Employee Compensation – Health

Premiums are expected to rise 5.0% for both Kaiser Permanente and United Healthcare plans.

#### **Full-time Employee Healthcare Costs**

The chart below shows the FY 2012 monthly healthcare premium rates paid by the City and full-time employees. The shaded areas represent monthly premium rates for employees hired after July 1, 2010 who already pay a minimum 20% share of premium costs.

	HMO (In Plan Coverage Only)			POS Coverage (In Plan or out of Plan Coverage)						
CITY PLANS	TOTAL COST	CITY COST	CITY SHARE	EMPLOYEE COST	EMPLOYEE SHARE	TOTAL COST	CITY COST	CITY SHARE	EMPLOYEE COST 16% + POS	CITY SHARE
Kaiser Permanente										
<u>Individual</u>										
Employee Hired Pre-FY 2011										
Monthly	\$463	\$389	84.0%	\$74	16.0%	\$605	\$389	64.3%	\$216	35.7%
Bi-Weekly				\$37					\$108	
Employee Hired Post-FY 2011										
Monthly	\$463	\$371	80.0%	\$93	20.0%	\$605	\$371	61.3%	\$234	38.7%
Bi-Weekly				\$46					\$117	
Family										
Employee Hired Pre-FY 2011		0040	0.4.00/	<b>A47</b> 5	40.00/	<b>64.44</b>	0040	0.4.00/	<b>A</b> 40=	05.40/
Monthly	\$1,093	\$918	84.0%	\$175	16.0%	\$1,415	\$918	64.9%	\$497	35.1%
Bi-Weekly				\$87					\$248	
Employee Hired Post-FY 2011	<b>64.000</b>	<b>CO74</b>	00.00/	<b>#040</b>	00.00/	<b>ф</b> 4 44 Г	<b>074</b>	04.00/	<b>0540</b>	20.00/
Monthly	\$1,093	\$874	80.0%	\$219	20.0%	\$1,415	\$874	61.8%	\$540	38.2%
Bi-Weekly United Health Care		Chaiss	/In Dian	\$109 Coverage Or	s ls r\	Chaine D	lue Cove	rogo (In	\$270 Plan or out of Plan (	Coverage
Individual		Choice	(III Pian	Coverage Or	iiy)	Choice P	ius Cove	rage (III	Plan of out of Plan (	Soverage)
Employee Hired Pre-FY 2011										
Monthly	\$532	\$447	84.0%	\$85	16.0%	\$636	\$447	70.3%	\$189	29.7%
Bi-Weekly	ψυυΖ	Ψ441	04.0 /0	\$43	10.0 /0	φυσυ	ψ441	10.570	\$109 \$94	23.1 /0
Employee Hired Post-FY 2011				ΨΤΟ					Ψ94	
Monthly	\$532	\$426	80.0%	\$106	20.0%	\$636	\$426	67.0%	\$210	33.0%
Bi-Weekly	Ψ002	Ψ120	00.070	\$53	20.070	ψοσο	Ψ120	01.070	\$105	00.070
Family				ΨΟΟ					ψισο	
Employee Hired Pre-FY 2011										
Monthly	\$1 256	\$1,055	84 0%	\$201	16.0%	\$1,487	\$1,055	70.9%	\$432	29.1%
Bi-Weekly	+ .,255	Ţ.,000	5 70	\$100	. 5.5 /0	Ţ.,. <b>.</b> ,	Ţ.,000	. 5.570	\$216	_0.170
Employee Hired Post-FY 2011				Ţ					<del></del>	
Monthly	\$1,256	\$1,005	80.0%	\$251	20.0%	\$1,487	\$1,005	67.6%	\$482	32.4%
Bi-Weekly				\$126					\$241	

## Employee Compensation – Health

#### Part-time Employee Healthcare Costs

The chart below shows the FY 2012 monthly healthcare premium rates paid by the City and part-time employees. Part-time employees already paid a minimum 50% share of premium costs prior to the implementation of the plan to increase full-time employees' share of premium costs.

	HMO (In Plan Coverage Only)				POS Coverage (In Plan or out of Plan Coverage)					
CITY PLANS	TOTAL COST	CITY COST	CITY SHARE	EMPLOYEE COST 50%	EMPLOYEE SHARE	TOTAL COST	CITY COST	CITY SHARE	EMPLOYEE COST 50% + POS	EMPLOYEE SHARE
Kaiser Permanente										
<u>Individual</u>										
Monthly	\$463	\$232	50.0%	\$232	50.0%	\$605	\$232	38.3%	\$373	61.7%
Bi-Weekly				\$116					\$187	
<u>Family</u>										
Monthly	\$1,093	\$546	50.0%	\$546	50.0%	\$1,415	\$546	38.6%	\$868	61.4%
Bi-Weekly				\$273					\$434	
<b>United Health Care</b>		Choice	(In Plan	Coverage O	nly)	Choice Plus Coverage (In Plan or out of Plan Coverage)				
<u>Individual</u>										
Monthly	\$532	\$266	50.0%	\$266	50.0%	\$636	\$266	41.9%	\$370	58.1%
Bi-Weekly				\$133					\$185	
<u>Family</u>										
Monthly	\$1,256	\$628	50.0%	\$628	50.0%	\$1,487	\$628	42.2%	\$859	57.8%
Bi-Weekly				\$314					\$430	

## Employee Compensation – Security

GASB accounting standards mandate accounting for long term unfunded obligations for other post employment benefits (OPEB).

The FY 2012 Proposed Budget provides \$1.8 million in new funding for the City's OPEB obligations.

#### Other Post-Employment Benefits (OPEB)

The Governmental Accounting Standards Board (GASB) has created rules for SEC disclosure and reporting mandates for post retirement benefits, which include retiree healthcare and retiree life insurance. Historically, the City like almost all states and localities, used the near universal practice of pay-as-you-go cash accounting. However, the GASB mandates require reporting, recording and accounting for the long-term unfunded obligations for health and life insurance benefits for retirees. These new requirements and the City's response will influence the bond rating agency ratings of City debt.

Dollars in millions

		Estimated Unfunded Liability	Annual Required Contribution (ARC)	
	City <sup>1,2,3</sup>	\$82.5	\$10.3	
t	Schools <sup>4</sup>	\$13.4	\$1.7	

<sup>&</sup>lt;sup>1</sup> As of December 31, 2009.

#### **CASH FLOW PROJECTIONS**

## Other Post Employment Benefits Plan for Funding

	2010	2011	2012	2013	2014	2015	2016	2017	2018
Medical Subsidy	\$ 1.9	\$ 2.4	\$ 2.5	\$ 2.6	\$ 2.8	\$ 2.8	\$ 2.8	\$ 2.8	\$ 2.9
Reimbursement	\$ 2.8	\$ 2.9	\$ 3.1	\$ 3.2	\$ 3.3	\$ 3.3	\$ 3.3	\$ 3.3	\$ 3.4
Life Insurance	\$ 0.6	\$ 0.8	\$ 1.0	\$ 1.4	\$ 1.5	\$ 1.5	\$ 1.5	\$ 1.5	\$ 1.5
Total Cash Flow	\$ 5.3	\$ 6.1	\$ 6.6	\$ 7.2	\$ 7.6	\$ 7.6	\$ 7.6	\$ 7.6	\$ 7.8
Current General Fund	\$ 2.5	\$ 1.7	\$ 1.8	\$ 2.0	\$ 2.4	\$ 2.7	\$ 2.7	\$ 2.7	\$ 2.5
Fund Balance Draw Down	\$ 2.8	\$ 1.6	\$ 1.2	\$ 0.7	\$ 0.2	\$ -	\$ -	\$ -	\$ -
Total Annual Contributions									
(All Sources)	\$ 10.6	\$ 9.4	\$ 9.6	\$ 9.9	\$ 10.2	\$ 10.3	\$ 10.3	\$ 10.3	\$ 10.3
Required Contributions	\$ 10.3								
Investible Funds	\$ 5.3	\$ 3.3	\$ 3.0	\$ 2.7	\$ 2.6	\$ 2.7	\$ 2.7	\$ 2.7	\$ 2.5
Ending Fund Balance	\$ 11.3	\$ 15.5	\$ 19.6	\$ 23.8	\$ 28.2	\$ 33.0	\$ 38.2	\$ 43.7	\$ 49.5
% of Annual Required Contribution Funded % of Annual Required Contribution Funded	103%	91%	93%	96%	99%	100%	100%	100%	100%
by Current General Fund Sources	76%	76%	82%	89%	97%	100%	100%	100%	100%

<sup>&</sup>lt;sup>2</sup> Assumes no change in \$260 monthly healthcare rate and does not reflect eliminating retiree life insurance for new hires.

 $<sup>^3</sup>$  City's liability calculated by actuaries using the trust fund model with a 7.5% annual return assumption.

<sup>&</sup>lt;sup>4</sup> Source: ACPS FY 2010 Comprehensive Annual Financial Report (CAFR)

## Employee Compensation - Security

#### **Group Life Insurance Benefit & Long Term Disability Coverage**

Regular full and part-time employees are provided basic group term life insurance at 1 to 2 times base salary depending on the employee's date of hire. Long term disability coverage is also provided to benefit eligible employees (excluding police officers and firefighters). Employees also have the option to purchase supplemental group term life insurance coverage and dependent life insurance coverage at their own expense. The table below provides information on the specific coverage available to employees.

#### **Standard Insurance Company**

Group Life and Accidental Death & Dismemberment Coverage:

Basic - City Funded (hired before 7/1/2009)

2x Annual Salary

Basic - City Funded (hired after 7/1/2009)

1x Annual Salary

Supplemental - Employee Paid

2x Annual Salary

Line of Duty Coverage:

Police Officers and Firefighters Only - City Funded \$200,000

#### Long Term Disability\*

120 Day Plan - City Funded City Pays \$0.266 percent of Insured Earnings
90 Day Plan - City & Employee Funded Employee Pays \$0.073 percent of Insured
Earnings. City Pays Remaining Cost

\*Rates are effective as of 12/1/2010

## Employee Compensation – Paid Time Off

City employees are eligible for 11 paid holidays per year in addition to their accrual of annual and sick leave. The table below outlines the rates at which new employees accrue annual and sick leave. The annual leave accrual rate was increased from 3.69 to 4.0 hours per pay period in FY 2010 in order to provide employees with 1 additional day of annual leave. This action was taken in response to a study which found that the City was ranked very low in the category of paid time off when compared to our comparator jurisdictions.

#### Paid Time Off\*

Holidays Annually

Annual Leave New employees accrue 4.0 hours of leave per pay period

Sick Leave All employees accrue 3.69 hours of leave per pay period

\*Prorated for part-time employees

## Creative Forms of Compensation

The City Manager continues to seek to identify creative forms of compensation to reward employees. The benefits below represent a portion of the forms of compensation that meet this criteria which will be available to staff in FY 2012.

Transit benefit to remain at \$75 per month

To encourage transit use and vanpooling, and in order to meet the region's air quality standards, the City will continue to offer its transit incentive program to employees in FY 2012. Regular City employees are eligible to receive \$75 per month with an option to contribute \$155 of their own money on a pre-tax basis. Given the large number of City employees who commute to Alexandria from outside jurisdictions each day, this benefit helps to offset commuting costs.

## Telecommuting program to continue in FY 2012

The City's telecommuting policy will continue unchanged in FY 2012. The policy permits interested employees to establish a telecommuting agreement with their supervisor and department head.

Tuition assistance for education and training provided to employees

To help further the professional development of City employees, tuition assistance is provided for education and training classes. Regular full-time employees can receive up to \$1,500 per fiscal year, with regular part-time employees receiving \$750 per fiscal year. Assistance is provided based on the availability of funding.

FY 2011 Tuition Assistance Program Enrollment # of Employees By Degree Type

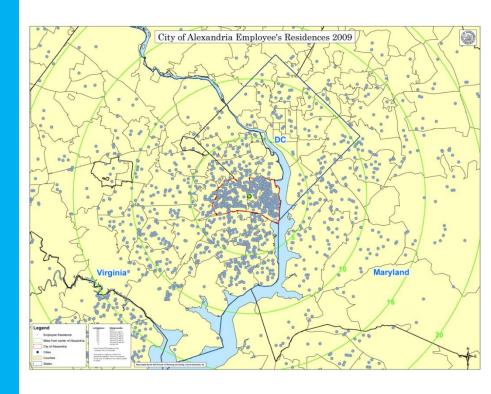
Degree Type	Fall	Spring	Total			
Certificate	15	14	29			
Associate	12	17	29			
Bachelor	21	11	32			
Masters	31	14	45			
Doctorate	2	3	5			
Total	81	59	140			

**Wellness Program** 

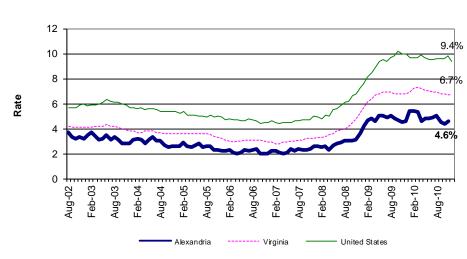
The goal of the City's Wellness Program is to provide wellness opportunities to employees in an effort to enhance their overall health and well being and to promote a long term health promotion strategy to reduce health care costs. The Wellness Program is administered by the Human Resources Department (HRD). Based upon the aggregate biometric scan results collected in FY 2011, HRD will partner with INOVA Healthworks to customize FY 2012 activities specific to the City of Alexandria workforce.

#### Labor Market Data

The map to the right shows the dispersion of City employee residences. The vast majority of Alexandria City employees live outside the City. As a consequence, Alexandria competes in the regional labor market for workers.



#### Unemployment Rate - U.S., Virginia, and Alexandria



Source: U.S. Department of Labor, Bureau of Labor Statistics

U.S., Virginia through December 2010; Alexandria through November 2010